**DETAILED MODEL PLAN (LIHEAP)**

Mandatory Grant Application SF-424

U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES
ADMINISTRATION FOR CHILDREN AND FAMILIES

LOW INCOME HOME ENERGY ASSISTANCE PROGRAM (LIHEAP)

MODEL PLAN
SF - 424 - MANDATORY

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<table>
<thead>
<tr>
<th></th>
<th></th>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>Explanation:</td>
<td>2. Date Received:</td>
<td>State Use Only:</td>
<td></td>
</tr>
<tr>
<td>3. Applicant Identifier:</td>
<td>4a. Federal Entity Identifier:</td>
<td></td>
<td></td>
</tr>
<tr>
<td>4b. Federal Award Identifier:</td>
<td>5. Date Received By State:</td>
<td></td>
<td></td>
</tr>
<tr>
<td>6. State Application Identifier:</td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

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7. **APPLICANT INFORMATION**

a. Legal Name: Maine State Housing Authority

b. Employer/Taxpayer Identification Number (EIN/TIN): 01-0312916
c. Organizational DUNS: 086877115

d. Address:

<table>
<thead>
<tr>
<th>Street 1:</th>
<th>Street 2:</th>
</tr>
</thead>
<tbody>
<tr>
<td>353 Water Street</td>
<td></td>
</tr>
<tr>
<td>AUGUSTA</td>
<td>Kennebec</td>
</tr>
<tr>
<td>ME</td>
<td></td>
</tr>
<tr>
<td>United States</td>
<td>04330 - 4633</td>
</tr>
</tbody>
</table>

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e. Organizational Unit:

Department Name: Energy and Housing Services
Division Name: Energy and Housing Services

f. Name and contact information of person to be contacted on matters involving this application:

<table>
<thead>
<tr>
<th>Prefix:</th>
<th>* First Name: Kathy</th>
<th>Middle Name:</th>
<th>* Last Name: Kinch</th>
</tr>
</thead>
<tbody>
<tr>
<td>Suffix:</td>
<td>Title: Program Operations Manager</td>
<td>Organizational Affiliation:</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Fax Number 2076245780</td>
<td>* Email: <a href="mailto:kkinch@mainehousing.org">kkinch@mainehousing.org</a></td>
<td></td>
</tr>
</tbody>
</table>

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8. **TYPE OF APPLICANT:**

a. State Government

b. Additional Description:

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9. Name of Federal Agency:

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| Catalog of Federal Domestic Assistance Number: 93568 | CFDA Title: Low-Income Home Energy Assistance |

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11. Descriptive Title of Applicant’s Project
LIHEAP Administration

12. Areas Affected by Funding:
statewide

13. **CONGRESSIONAL DISTRICTS OF:**

a. Applicant 1
b. Program/Project: statewide

Attach an additional list of Program/Project Congressional Districts if needed.
2
14. **FUNDING PERIOD:**
   - **Start Date:** 10/01/2014
   - **End Date:** 09/30/2015

15. **ESTIMATED FUNDING:**
   - **a. Federal ($):** $0
   - **b. Match ($):** $0

16. **IS SUBMISSION SUBJECT TO REVIEW BY STATE UNDER EXECUTIVE ORDER 12372 PROCESS?**
   - a. This submission was made available to the State under the Executive Order 12372
   - b. Program is subject to E.O. 12372 but has not been selected by State for review.
   - c. Program is not covered by E.O. 12372.

17. **Is The Applicant Delinquent On Any Federal Debt?**
   - **NO**
   - **Explanation:**

18. By signing this application, I certify (1) to the statements contained in the list of certifications** and (2) that the statements herein are true, complete and accurate to the best of my knowledge. I also provide the required assurances** and agree to comply with any resulting terms if I accept an award. I am aware that any false, fictitious, or fraudulent statements or claims may subject me to criminal, civil, or administrative penalties. (U.S. Code, Title 218, Section 1001)

   **I Agree**

** The list of certifications and assurances, or an internet site where you may obtain this list, is contained in the announcement or agency specific instructions.

18a. **Typed or Printed Name and Title of Authorized Certifying Official**
   - John Gallagher

18b. **Signature of Authorized Certifying Official**

18c. **Telephone (area code, number and extension)**
   - (207) 626-4611 Ext.

18d. **Email Address**
   - jgallagher@mainehousing.org

18e. **Date Report Submitted (Month, Day, Year)**
   - 08/28/2014

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Attach supporting documents as specified in agency instructions.
Section 1 - Program Components

Program Components, 2605(a), 2605(b)(1) - Assurances 1, 2605(c)(1)(C)

1.1 Check which components you will operate under the LIHEAP program. (Note: You must provide information for each component designated here as requested elsewhere in this plan.)

<table>
<thead>
<tr>
<th>Component</th>
<th>Start Date</th>
<th>End Date</th>
</tr>
</thead>
<tbody>
<tr>
<td>Heating assistance</td>
<td>10/01/2014</td>
<td>04/30/2015</td>
</tr>
<tr>
<td>Cooling assistance</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Crisis assistance</td>
<td>11/01/2014</td>
<td>03/31/2015</td>
</tr>
<tr>
<td>Weatherization assistance</td>
<td>10/01/2014</td>
<td>09/30/2015</td>
</tr>
</tbody>
</table>

Provide further explanation for the dates of operation, if necessary.

Weatherization Assistance Component: End date 09/30/2015 unless MaineHousing extends beyond 09/30/2015.

Estimated Funding Allocation, 2605(C), 2605(k)(1), 2605(b)(9), 2605(b)(16) - Assurances 9 and 16

1.2 Estimate what amount of available LIHEAP funds will be used for each component that you will operate: The total of all percentages must add up to 100%.

<table>
<thead>
<tr>
<th>Component</th>
<th>Percentage (%)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Heating assistance</td>
<td>67.00%</td>
</tr>
<tr>
<td>Cooling assistance</td>
<td>0.00%</td>
</tr>
<tr>
<td>Crisis assistance</td>
<td>5.00%</td>
</tr>
<tr>
<td>Weatherization assistance</td>
<td>15.00%</td>
</tr>
<tr>
<td>Carryover to the following federal fiscal year</td>
<td>1.00%</td>
</tr>
<tr>
<td>Administrative and planning costs</td>
<td>10.00%</td>
</tr>
<tr>
<td>Services to reduce home energy needs including needs assessment (Assurance 16)</td>
<td>2.00%</td>
</tr>
<tr>
<td>Used to develop and implement leveraging activities</td>
<td>0.00%</td>
</tr>
<tr>
<td>TOTAL</td>
<td>100.00%</td>
</tr>
</tbody>
</table>

Alternate Use of Crisis Assistance Funds, 2605(c)(1)(C)
1.3 The funds reserved for winter crisis assistance that have not been expended by March 15 will be reprogrammed to:

<table>
<thead>
<tr>
<th>Heating assistance</th>
<th>Cooling assistance</th>
</tr>
</thead>
<tbody>
<tr>
<td>✓ Weatherization assistance</td>
<td>Other (specify:)</td>
</tr>
</tbody>
</table>

Categorical Eligibility, 2605(b)(2)(A) - Assurance 2, 2605(c)(1)(A), 2605(b)(8A) - Assurance 8

1.4 Do you consider households categorically eligible if one household member receives one of the following categories of benefits in the left column below? Yes

If you answered "Yes" to question 1.4, you must complete the table below and answer questions 1.5 and 1.6.

<table>
<thead>
<tr>
<th>Program Name</th>
<th>Heating</th>
<th>Cooling</th>
<th>Crisis</th>
<th>Weatherization</th>
</tr>
</thead>
<tbody>
<tr>
<td>TANF</td>
<td>No</td>
<td>No</td>
<td>No</td>
<td>No</td>
</tr>
<tr>
<td>SSI</td>
<td>No</td>
<td>No</td>
<td>No</td>
<td>No</td>
</tr>
<tr>
<td>SNAP</td>
<td>No</td>
<td>No</td>
<td>No</td>
<td>No</td>
</tr>
<tr>
<td>Means-tested Veterans Programs</td>
<td>No</td>
<td>No</td>
<td>No</td>
<td>No</td>
</tr>
<tr>
<td>Other(Specify) 1</td>
<td>Subsidized with Heat</td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

1.5 Do you automatically enroll households without a direct annual application? No

1.6 How do you ensure there is no difference in the treatment of categorically eligible households from those not receiving other public assistance when determining eligibility and benefit amounts?

Maine limits categorical eligibility to households residing in subsidized housing with heat included where the household has out-of-pocket expenses for a portion of their rent or electricity costs. The maximum LIHEAP benefit for households residing in subsidized housing with heat included is $21 per program year.

SNAP Nominal Payments

1.7a Do you allocate LIHEAP funds toward a nominal payment for SNAP households? Yes

If you answered "Yes" to question 1.7a, you must provide a response to questions 1.7b, 1.7c, and 1.7d.

1.7b Amount of Nominal Assistance: $21

1.7c Frequency of Assistance

✓ Once Per Year

Once every five years

Other - Describe:

1.7d How do you confirm that the household receiving a nominal payment has an energy cost or need?

Applicants residing in subsidized housing with heat included must provide the following to verify that the applicant has a direct or indirect energy cost:

1. Copy of their current lease/rental agreement to verify the applicant's/tenant's responsibilities for monthly rent and/or utilities.
2. Copy of a current electric utility bill.

Determination of Eligibility - Countable Income

1.8. In determining a household's income eligibility for LIHEAP, do you use gross income or net income?

✓ Gross Income

✓ Net Income

1.9. Select all the applicable forms of countable income used to determine a household's income eligibility for LIHEAP

✓ Wages

✓ Self - Employment Income

✓ Contract Income

✓ Payments from mortgage or Sales Contracts

✓ Unemployment insurance

✓ Strike Pay
<table>
<thead>
<tr>
<th>Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>+ Social Security Administration (SSA) benefits</td>
</tr>
<tr>
<td>+ Including MediCare deduction</td>
</tr>
<tr>
<td>Excluding MediCare deduction</td>
</tr>
<tr>
<td>+ Supplemental Security Income (SSI)</td>
</tr>
<tr>
<td>+ Retirement / pension benefits</td>
</tr>
<tr>
<td>+ General Assistance benefits</td>
</tr>
<tr>
<td>+ Temporary Assistance for Needy Families (TANF) benefits</td>
</tr>
<tr>
<td>+ Supplemental Nutrition Assistance Program (SNAP) benefits</td>
</tr>
<tr>
<td>+ Women, Infants, and Children Supplemental Nutrition Program (WIC) benefits</td>
</tr>
<tr>
<td>+ Loans that need to be repaid</td>
</tr>
<tr>
<td>+ Cash gifts</td>
</tr>
<tr>
<td>+ Savings account balance</td>
</tr>
<tr>
<td>+ One-time lump-sum payments, such as rebates/credits, winnings from lotteries, refund deposits, etc.</td>
</tr>
<tr>
<td>+ Jury duty compensation</td>
</tr>
<tr>
<td>+ Rental income</td>
</tr>
<tr>
<td>+ Income from employment through Workforce Investment Act (WIA)</td>
</tr>
<tr>
<td>+ Income from work study programs</td>
</tr>
<tr>
<td>+ Alimony</td>
</tr>
<tr>
<td>+ Child support</td>
</tr>
<tr>
<td>+ Interest, dividends, or royalties</td>
</tr>
<tr>
<td>+ Commissions</td>
</tr>
<tr>
<td>+ Legal settlements</td>
</tr>
<tr>
<td>+ Insurance payments made directly to the insured</td>
</tr>
<tr>
<td>+ Insurance payments made specifically for the repayment of a bill, debt, or estimate</td>
</tr>
<tr>
<td>+ Veterans Administration (VA) benefits</td>
</tr>
<tr>
<td>+ Earned income of a child under the age of 18</td>
</tr>
<tr>
<td>+ Balance of retirement, pension, or annuity accounts where funds cannot be withdrawn without a penalty.</td>
</tr>
<tr>
<td>+ Income tax refunds</td>
</tr>
<tr>
<td>+ Stipends from senior companion programs, such as VISTA</td>
</tr>
</tbody>
</table>
Funds received by household for the care of a foster child

<table>
<thead>
<tr>
<th>Arabic Value</th>
<th>English Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>✔️</td>
<td>Ameri-Corp Program payments for living allowances, earnings, and in-kind aid</td>
</tr>
<tr>
<td></td>
<td>Reimbursements (for mileage, gas, lodging, meals, etc.)</td>
</tr>
<tr>
<td></td>
<td>Other</td>
</tr>
</tbody>
</table>

If any of the above questions require further explanation or clarification that could not be made in the fields provided, attach a document with said explanation here.
Section 2 - Heating Assistance

Eligibility, 2605(b)(2) - Assurance 2

2.1 Designate the income eligibility threshold used for the heating component:

<table>
<thead>
<tr>
<th>Add</th>
<th>Household size</th>
<th>Eligibility Guideline</th>
<th>Eligibility Threshold</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>All Household Sizes</td>
<td>HHS Poverty Guidelines</td>
<td>170.00%</td>
</tr>
</tbody>
</table>

2.2 Do you have additional eligibility requirements for HEATING ASSISTANCE?

No

2.3 Check the appropriate boxes below and describe the policies for each.

Do you require an Assets test?  
No

Do you have additional/differing eligibility policies for:

Renters?  
No

Renters Living in subsidized housing?  
No

Renters with utilities included in the rent?  
No

Do you give priority in eligibility to:

Elderly?  
Yes

Disabled?  
Yes

Young children?  
Yes

Households with high energy burdens?  
Yes

Other?  
No

Explanations of policies for each "yes" checked above:

When scheduling appointments and processing applications, community action agencies give priority to households that have members who are:

- Elderly - at least 60 years of age
- Young Children - twenty-four months of age or under
- Disabled - susceptible to hypothermia as diagnosed by and documented by a statement from a physician
- Energy Burden - households with a direct energy cost

Determination of Benefits 2605(b)(5) - Assurance 5, 2605(c)(1)(B)

2.4 Describe how you prioritize the provision of heating assistance to vulnerable populations, e.g., benefit amounts, early application periods, etc.

- Intake/Application Process: give priority to those households most susceptible to hypothermia (elderly, those with special needs, and families with children 24 months of age or under).
- Maine uses a tiered benefit calculation that assures the highest benefits go to households with the highest heating energy costs and the lowest income. Household applications are entered into MaineHousing's centralized database, which automatically calculates household benefit amounts. As set forth in Chapter 24 of MaineHousing's Rules, the benefit calculation takes into account the following factors:
  - Household's actual fuel consumption data collected from energy vendors or estimated annual heating costs calculated by using the Design Heat Load formula;
  - Household income;
  - Household size; and
  - Susceptibility to hypothermia.

2.5 Check the variables you use to determine your benefit levels. (Check all that apply):

- ✓ Income
- ✓ Family (household) size
- ✓ Home energy cost or need:
Benefit levels are based on the household's percent of poverty and actual consumption of primary heating fuel type for the prior heating season or by the Design Heat Load formula.

<table>
<thead>
<tr>
<th>Benefit Levels, 2605(b)(5) - Assurance 5, 2605(c)(1)(B)</th>
</tr>
</thead>
</table>

2.6 Describe estimated benefit levels for FY 2015:

| Minimum Benefit | $164 | Maximum Benefit | $1,886 |

2.7 Do you provide in-kind (e.g., blankets, space heaters) and/or other forms of benefits? Yes

If yes, describe.

- Extensive use of volunteers
- Coordination with utility benefits
- Private contributions for fuel assistance
- Blankets
- Free transportation to LIHEAP intake appointments

If any of the above questions require further explanation or clarification that could not be made in the fields provided, attach a document with said explanation here.
Section 3 - Cooling Assistance

Eligibility, 2605(c)(1)(A), 2605 (b)(2) - Assurance 2

3.1 Designate The income eligibility threshold used for the Cooling component:

<table>
<thead>
<tr>
<th>Add</th>
<th>Household size</th>
<th>Eligibility Guideline</th>
<th>Eligibility Threshold</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>0.00%</td>
<td></td>
<td>0.00%</td>
</tr>
</tbody>
</table>

3.2 Do you have additional eligibility requirements for COOLING ASSISTANCE?

3.3 Check the appropriate boxes below and describe the policies for each.

Do you require an Assets test?

Do you have additional/differing eligibility policies for:

- Renters?
- Renters Living in subsidized housing?
- Renters with utilities included in the rent?

Do you give priority in eligibility to:

- Elderly?
- Disabled?
- Young children?
- Households with high energy burdens?
- Other?

Explanations of policies for each "yes" checked above:

3.4 Describe how you prioritize the provision of cooling assistance to vulnerable populations, e.g., benefit amounts, early application periods, etc.

Determination of Benefits 2605(b)(5) - Assurance 5, 2605(c)(1)(B)

3.5 Check the variables you use to determine your benefit levels. (Check all that apply):

- Income
- Family (household) size
- Home energy cost or need:
  - Fuel type
  - Climate/region
  - Individual bill
  - Dwelling type
  - Energy burden (% of income spent on home energy)
  - Energy need
- Other - Describe:
3.6 Describe estimated benefit levels for FY 2015:

| Minimum Benefit | $0 | Maximum Benefit | $0 |

3.7 Do you provide in-kind (e.g., fans, air conditioners) and/or other forms of benefits?
If yes, describe.

If any of the above questions require further explanation or clarification that could not be made in the fields provided, attach a document with said explanation here.
Section 4: CRISIS ASSISTANCE

4.1 Designate the income eligibility threshold used for the crisis component

<table>
<thead>
<tr>
<th>Add</th>
<th>Household Size</th>
<th>Eligibility Guideline</th>
<th>Eligibility Threshold</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>All Household Sizes</td>
<td>HHS Poverty Guidelines</td>
<td>170.00%</td>
</tr>
</tbody>
</table>

4.2 Provide your LIHEAP program’s definition for determining a crisis.

Energy Crisis shall have the same meaning as set forth in 42 U.S.C.A. §8622(3), as same may be amended from time to time. The term “energy crisis” means weather-related and supply shortage emergencies and other household energy-related emergencies.

A household may be eligible for crisis assistance if there is an imminent loss of heat due to:

- Less than 3-day supply of fuel (e.g. reading of 1/8 tank or less on a standard 275 gallon heating oil tank; reading of 25% or less on a propane tank; “3-day or less” supply standard applies to other delivered fuel types).
- Disconnection of service notice from electric utility if the household’s heating system requires electricity.
- Dysfunctional or unsafe primary heating system and no secondary heating system.

A household is not considered to be in an energy crisis if:

- Household has a safe, operating secondary heating system and has a supply of product for that system.
- Vendor is willing to make a delivery on credit to the household.
- Household has financial means to purchase fuel.

4.3 What constitutes a life-threatening crisis?

Household is currently without heat or utility service to operate a heating source.

4.4 Within how many hours do you provide an intervention that will resolve the energy crisis for eligible households? 48 Hours

4.5 Within how many hours do you provide an intervention that will resolve the energy crisis for eligible households in life-threatening situations? 18 Hours

4.6 Do you have additional eligibility requirements for CRISIS ASSISTANCE? No

4.7 Check the appropriate boxes below and describe the policies for each

Do you require an Assets test? No

Do you give priority in eligibility to:

- Elderly? No
- Disabled? No
- Young Children? No
- Households with high energy burdens? No
- Other? No

In Order to receive crisis assistance:

- Must the household have received a shut-off notice or have a near empty tank? Yes
- Must the household have been shut off or have an empty tank? No
- Must the household have exhausted their regular heating benefit? Yes
- Must renters with heating costs included in their rent have received an
<table>
<thead>
<tr>
<th>Question</th>
<th>Answer</th>
</tr>
</thead>
<tbody>
<tr>
<td>Must heating/cooling be medically necessary?</td>
<td>No</td>
</tr>
<tr>
<td>Must the household have non-working heating or cooling equipment?</td>
<td>No</td>
</tr>
<tr>
<td>Other? See attached</td>
<td>Yes</td>
</tr>
<tr>
<td>Do you have additional / differing eligibility policies for:</td>
<td></td>
</tr>
<tr>
<td>Renters?</td>
<td>No</td>
</tr>
<tr>
<td>Renters living in subsidized housing?</td>
<td>No</td>
</tr>
<tr>
<td>Renters with utilities included in the rent?</td>
<td>Yes</td>
</tr>
<tr>
<td>Explainations of policies for each &quot;yes&quot; checked above:</td>
<td></td>
</tr>
<tr>
<td>Renters with utilities included in thier rent are not eligbile for crisis assistance.</td>
<td></td>
</tr>
<tr>
<td>Determination of Benefits</td>
<td></td>
</tr>
<tr>
<td>4.8 How do you handle crisis situations?</td>
<td></td>
</tr>
<tr>
<td>✔ Separate component</td>
<td></td>
</tr>
<tr>
<td>Fast Track</td>
<td></td>
</tr>
<tr>
<td>Other - Describe:</td>
<td></td>
</tr>
<tr>
<td>4.9 If you have a separate component, how do you determine crisis assistance benefits?</td>
<td></td>
</tr>
<tr>
<td>Amount to resolve the crisis.</td>
<td></td>
</tr>
<tr>
<td>✔ Other - Describe:</td>
<td></td>
</tr>
<tr>
<td>The maximum (crisis) benefit amount is determined annually based on economic conditions, available funding, and the average cost for 100 gallons of oil.</td>
<td></td>
</tr>
<tr>
<td>Crisis Requirements, 2604(c)</td>
<td></td>
</tr>
<tr>
<td>4.10 Do you accept applications for energy crisis assistance at sites that are geographically accessible to all households in the area to be served?</td>
<td></td>
</tr>
<tr>
<td>Yes                       Explain.</td>
<td></td>
</tr>
<tr>
<td>Crisis applications are given priority at all intake and processing steps. Each CAA has established procedures to provide immediate response to a reported crisis within 18 hours of the report, if the crisis is life-threatening, but no later than 48 hours of receipt of any request for emergency assistance. Crisis procedures include home visits if necessary, referrals, or communication with vendors. CAAs take crisis applications by one of the following methods:</td>
<td></td>
</tr>
<tr>
<td>▪ If the household has previously completed an application and has been certified income-eligible for heating assistance in the current program year, they may apply for crisis assistance over the telephone. In such cases, CAAs complete an Emergency Worksheet to assess and document the crisis situation.</td>
<td></td>
</tr>
<tr>
<td>▪ If the household does not have a current certified heating assistance application on file, the CAA will require the applicant to complete a LIHEAP application by one of the following methods:</td>
<td></td>
</tr>
<tr>
<td>▪ In-person at the CAA's office;</td>
<td></td>
</tr>
<tr>
<td>▪ In-person at a remote intake site; or</td>
<td></td>
</tr>
<tr>
<td>Elderly or disabled applicants may apply over the telephone. If necessary, the CAA will make arrangements for a home visit to secure the applicant's signature on the application documents and any required documentation to verify the household's income-eligibility.</td>
<td></td>
</tr>
<tr>
<td>4.11 Do you provide individuals who are physically disabled the means to:</td>
<td></td>
</tr>
<tr>
<td>Submit applications for crisis benefits without leaving their homes?</td>
<td></td>
</tr>
<tr>
<td>Yes. If No, explain.</td>
<td></td>
</tr>
<tr>
<td>Travel to the sites at which applications for crisis assistance are accepted?</td>
<td></td>
</tr>
<tr>
<td>No. If No, explain.</td>
<td></td>
</tr>
<tr>
<td>If you answered &quot;No&quot; to both options in question 4.11, please explain alternative means of intake to those who are homebound or physically disabled?</td>
<td></td>
</tr>
<tr>
<td>Benefit Levels, 2605(c)(1)(B)</td>
<td></td>
</tr>
<tr>
<td>4.12 Indicate the maximum benefit for each type of crisis assistance offered.</td>
<td></td>
</tr>
<tr>
<td>Winter Crisis              $400 maximum benefit</td>
<td></td>
</tr>
<tr>
<td>Summer Crisis              $0 maximum benefit</td>
<td></td>
</tr>
<tr>
<td>Year-round Crisis          $0 maximum benefit</td>
<td></td>
</tr>
</tbody>
</table>
### 4.13 Do you provide in-kind (e.g. blankets, space heaters, fans) and/or other forms of benefits?

<table>
<thead>
<tr>
<th>No</th>
<th>If yes, Describe</th>
</tr>
</thead>
</table>

### 4.14 Do you provide for equipment repair or replacement using crisis funds?

<table>
<thead>
<tr>
<th>Yes</th>
</tr>
</thead>
</table>
If you answered "Yes" to question 4.14, you must complete question 4.15.

#### 4.15 Check appropriate boxes below to indicate type(s) of assistance provided.

<table>
<thead>
<tr>
<th>Winter Crisis</th>
<th>Summer Crisis</th>
<th>Year-round Crisis</th>
</tr>
</thead>
<tbody>
<tr>
<td>Heating system repair</td>
<td>✓</td>
<td></td>
</tr>
<tr>
<td>Heating system replacement</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Cooling system repair</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Cooling system replacement</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Wood stove purchase</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Pellet stove purchase</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Solar panel(s)</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Utility poles / gas line hook-ups</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Other (Specify):</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

### 4.16 Do any of the utility vendors you work with enforce a moratorium on shut offs?

<table>
<thead>
<tr>
<th>Yes</th>
</tr>
</thead>
</table>
If you responded "Yes" to question 4.16, you must respond to question 4.17.

#### 4.17 Describe the terms of the moratorium and any special dispensation received by LIHEAP clients during or after the moratorium period.

- November 15 through April 15 - Disconnect not permitted if income-eligible customer agrees to a special payment arrangement. Requires Public Utilities Commission (PUC) approval.
- 30 day delay, with renewals up to 90 days, if physician certifies that disconnect would adversely affect the health of a household member. Cannot disconnect if an overdue amount is less than $50, unless the overdue amount is more than 90 days old or the utility bills four times a year or less.

If any of the above questions require further explanation or clarification that could not be made in the fields provided, attach a document with said explanation here.
Section 5: WEATHERIZATION ASSISTANCE

Eligibility, 2605(c)(1)(A), 2605(b)(2) - Assurance 2

5.1 Designate the income eligibility threshold used for the Weatherization component

<table>
<thead>
<tr>
<th>Add</th>
<th>Household Size</th>
<th>Eligibility Guideline</th>
<th>Eligibility Threshold</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>All Household Sizes</td>
<td>HHS Poverty Guidelines</td>
<td>200.00%</td>
</tr>
</tbody>
</table>

5.2 Do you enter into an interagency agreement to have another government agency administer a WEATHERIZATION component? No

5.3 If yes, name the agency.

5.4 Is there a separate monitoring protocol for weatherization? Yes

WEATHERIZATION - Types of Rules

5.5 Under what rules do you administer LIHEAP weatherization? (Check only one.)

- Entirely under LIHEAP (not DOE) rules
- Entirely under DOE WAP (not LIHEAP) rules
- Mostly under LIHEAP rules with the following DOE WAP rule(s) where LIHEAP and WAP rules differ (Check all that apply):
  - Income Threshold
  - Weatherization of entire multi-family housing structure is permitted if at least 66% of units (50% in 2- & 4-unit buildings) are eligible units or will become eligible within 180 days
  - Weatherize shelters temporarily housing primarily low income persons (excluding nursing homes, prisons, and similar institutional care facilities).

Other - Describe:

Entirely under DOE WAP (not LIHEAP) rules unless otherwise specified by MaineHousing.

Mostly under DOE WAP rules, with the following LIHEAP rule(s) where LIHEAP and WAP rules differ (Check all that apply.)

- Income Threshold
- Weatherization not subject to DOE WAP maximum statewide average cost per dwelling unit.
- Weatherization measures are not subject to DOE Savings to Investment Ratio (SIR) standards.

Other - Describe:

Eligibility, 2605(b)(5) - Assurance 5

5.6 Do you require an assets test? No

5.7 Do you have additional/differing eligibility policies for:

- Renters
- Renters living in subsidized housing: Yes

5.8 Do you give priority in eligibility to:

- Elderly: Yes
- Disabled: Yes
- Young Children: Yes
- Households with high energy burdens: Yes
- Other:
If you selected "Yes" for any of the options in questions 5.6, 5.7, or 5.8, you must provide further explanation of these policies in the text field below.

5.7 Renters living in subsidized housing with heat included

5.8 Elderly/Disabled/Young Children:
Priority Applicant means a Household with a Direct Energy Cost as well as a member in the Household who is (i) an Elderly Person 60 years of age or older, or (ii) susceptible to hypothermia as diagnosed by and documented by a statement from a physician, or (iii) twenty-four months (24) of age or under.

MaineHousing requires each CAA to develop and maintain a waiting list consisting of all income-eligible households that have not previously received WAP services. The waiting list ranks households in the following order of priority:

1. High Energy Users and/or High Energy Burdened Households - defined as those households with high energy consumption.
2. Households Containing Disabled and/or Hypothermia-Vulnerable Persons - Hypothermia-vulnerable is defined as:
   i) children 24 months of age or younger; or ii) persons 60 years of age or older; or iii) persons with medical conditions that make them susceptible to the effects of hypothermia, as documented by a doctor's note.
3. 3rd Priority - Leveraging Opportunities - Weatherization jobs where there are opportunities to leverage other funding sources to pay for additional weatherization activities.
4. 4th Priority - Time on Waiting list - After the priorities listed above, consideration should be given to the length of time a household has been on the waiting list.

### Benefit Levels

5.9 Do you have a maximum LIHEAP weatherization benefit/expenditure per household? Yes

5.10 If yes, what is the maximum? $6,987

### Types of Assistance, 2605(c)(1), (B) & (D)

5.11 What LIHEAP weatherization measures do you provide? (Check all categories that apply.)

| Weatherization needs assessments/audits | Energy related roof repair |
| Caulking and insulation | Major appliance Repairs |
| Storm windows | Major appliance replacement |
| Furnace/heating system modifications/repairs | Windows/sliding glass doors |
| Furnace replacement | Doors |
| Cooling system modifications/repairs | Water Heater |
| Water conservation measures | Cooling system replacement |
| Compact florescent light bulbs | Other - Describe |

If any of the above questions require further explanation or clarification that could not be made in the fields provided, attach a document with said explanation here.
### Section 6: Outreach, 2605(b)(3) - Assurance 3, 2605(c)(3)(A)

6.1 Select all outreach activities that you conduct that are designed to assure that eligible households are made aware of all LIHEAP assistance available:

- ✔ Place posters/flyers in local and county social service offices, offices of aging, Social Security offices, VA, etc.
- ✔ Publish articles in local newspapers or broadcast media announcements.
- ✔ Include inserts in energy vendor billings to inform individuals of the availability of all types of LIHEAP assistance.
- ✔ Mass mailing(s) to prior-year LIHEAP recipients.
- ✔ Inform low income applicants of the availability of all types of LIHEAP assistance at application intake for other low-income programs.
- ✔ Execute interagency agreements with other low-income program offices to perform outreach to target groups.

Other (specify):

If any of the above questions require further explanation or clarification that could not be made in the fields provided, attach a document with said explanation here.
Section 7: Coordination, 2605(b)(4) - Assurance 4

7.1 Describe how you will ensure that the LIHEAP program is coordinated with other programs available to low-income households (TANF, SSI, WAP, etc.).

<table>
<thead>
<tr>
<th>Options</th>
</tr>
</thead>
<tbody>
<tr>
<td>Joint application for multiple programs</td>
</tr>
<tr>
<td>Intake referrals to/from other programs</td>
</tr>
<tr>
<td>One - stop intake centers</td>
</tr>
<tr>
<td>Other - Describe:</td>
</tr>
</tbody>
</table>

If any of the above questions require further explanation or clarification that could not be made in the fields provided, attach a document with said explanation here.
Section 8: Agency Designation, 2605(b)(6) - Assurance 6 (Required for state grantees and the Commonwealth of Puerto Rico)

8.1 How would you categorize the primary responsibility of your State agency?

<table>
<thead>
<tr>
<th>Option</th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>Administration Agency</td>
<td></td>
</tr>
<tr>
<td>Commerce Agency</td>
<td></td>
</tr>
<tr>
<td>Community Services Agency</td>
<td></td>
</tr>
<tr>
<td>Energy / Environment Agency</td>
<td></td>
</tr>
<tr>
<td>Housing Agency</td>
<td>✓</td>
</tr>
<tr>
<td>Welfare Agency</td>
<td></td>
</tr>
<tr>
<td>Other - Describe</td>
<td></td>
</tr>
</tbody>
</table>

Alternate Outreach and Intake, 2605(b)(15) - Assurance 15

If you selected "Welfare Agency" in question 8.1, you must complete questions 8.2, 8.3, and 8.4, as applicable.

8.2 How do you provide alternate outreach and intake for HEATING ASSISTANCE?

CAAs partner with community based programs including social service organizations and town offices to provide applicants with alternate venues to apply for heating assistance.

8.3 How do you provide alternate outreach and intake for COOLING ASSISTANCE?

Not applicable. Maine does not offer cooling assistance.

8.4 How do you provide alternate outreach and intake for CRISIS ASSISTANCE?

CAAs have other funds (non-LIHEAP) funds available to provide crisis assistance. Additionally, the CAAs keep community partners informed about the availability of crisis assistance funds.

8.5 LIHEAP Component Administration.

<table>
<thead>
<tr>
<th>Heating</th>
<th>Cooling</th>
<th>Crisis</th>
<th>Weatherization</th>
</tr>
</thead>
<tbody>
<tr>
<td>8.5a Who determines client eligibility?</td>
<td>Community Action Agencies</td>
<td>Non-Applicable</td>
<td>Community Action Agencies</td>
</tr>
<tr>
<td>8.5b Who processes benefit payments to gas and electric vendors?</td>
<td>State Housing Agency</td>
<td>Non-Applicable</td>
<td>State Housing Agency</td>
</tr>
<tr>
<td>8.5c Who processes benefit payments to bulk fuel vendors?</td>
<td>State Housing Agency</td>
<td>Non-Applicable</td>
<td>State Housing Agency</td>
</tr>
<tr>
<td>8.5d Who performs installation of weatherization measures?</td>
<td>Other</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

If any of your LIHEAP components are not centrally-administered by a state agency, you must complete questions 8.6, 8.7, 8.8, and, if applicable, 8.9.
8.6 What is your process for selecting local administering agencies?

CAAs will be selected annually based on the following criteria:

1. Experience with providing Fuel Assistance or similar programs to low-income persons;
2. Current capacity to administer a timely and effective Fuel Assistance program for the intended Service Area;
3. Demonstrated capacity to adequately serve low-income persons residing in their Service Areas;
4. The availability of other qualified entities to service a particular area;
5. The geographic area customarily serviced by the potential CAA;
6. Cost efficiency in administering a Fuel Assistance program;
7. The ability to enhance accessibility to other low-income programs administered by the CAA;
8. Acceptable schedule for taking Applications; and
9. The ability to perform outreach activities and serve homebound recipients.

CAA shall make annual, written applications to MaineHousing that address each of the above criteria. CAA applications must be received no later than June 1st of each year.

8.7 How many local administering agencies do you use? 9

8.8 Have you changed any local administering agencies in the last year?
No

8.9 If so, why?

- Agency was in noncompliance with grantee requirements for LIHEAP
- Agency is under criminal investigation
- Added agency
- Agency closed
- Other - describe

If any of the above questions require further explanation or clarification that could not be made in the fields provided, attach a document with said explanation here.
Section 9: Energy Suppliers, 2605(b)(7) - Assurance 7

9.1 Do you make payments directly to home energy suppliers?

<table>
<thead>
<tr>
<th>Heating</th>
<th>Yes</th>
</tr>
</thead>
<tbody>
<tr>
<td>Cooling</td>
<td>No</td>
</tr>
<tr>
<td>Crisis</td>
<td>Yes</td>
</tr>
</tbody>
</table>

If yes, Describe.

MaineHousing may issue direct checks to LIHEAP recipients who do not have a designated vendor in their area or who pay rent with heat included. MaineHousing and CAAs encourage recipients to apply their benefits to their electric utility account if their benefit cannot be used for their primary heating source and the eligible household is responsible for their electric utility bill. Benefits are determined based on a household's primary fuel source/type.

9.2 How do you notify the client of the amount of assistance paid?

Once the client's application has been approved for payment, the CAA mails a benefit notification letter to the Primary Applicant. The benefit notification letter shall:

- State the Benefit amount;
- State the date the Benefit was sent to the Vendor;
- State the approved Home Energy type;
- State the manner by which the Primary Applicant can request an appeal.

9.3 How do you assure that the home energy supplier will charge the eligible household, in the normal billing process, the difference between the actual cost of the home energy and the amount of the payment?

Vendor performance is ensured through Vendor Agreements, annual reports provided by contracted vendors, and on-site monitoring. Additionally, vendors must submit detailed transactions reports with benefit returns to show delivery and payment activity history for the LIHEAP client's account.

Vendor agreements are attached.

9.4 How do you assure that no household receiving assistance under this title will be treated adversely because of their receipt of LIHEAP assistance?

The contract between MaineHousing and the vendor explicitly prohibits discrimination. Participating vendors must agree not to discriminate against any Eligible Household regarding the extension of credit to purchase Home Energy or other services, the price of Home Energy or other services, or the terms or conditions of the delivery of Home Energy or other services solely on the basis of its being an Eligible Household.

9.5 Do you make payments contingent on unregulated vendors taking appropriate measures to alleviate the energy burdens of eligible households?

No

If so, describe the measures unregulated vendors may take.

If any of the above questions require further explanation or clarification that could not be made in the fields provided, attach a document with said explanation here.
10.1. How do you ensure good fiscal accounting and tracking of LIHEAP funds?

In order to ensure good fiscal accounting and tracking around Heating Assistance, Crisis Assistance, Weatherization, and Central Heating Improvement Program, MaineHousing performs an on-site annual review of each CAA which includes a review of agency fiscal policies and procedures; a reconciliation of billings submitted to agency general ledger detail and supporting documentation; and an examination of each CAA’s A-133 Federal Compliance Audit. Additional six month Corrective Action Reviews are required in the event MaineHousing identifies significant compliance concerns with an individual CAA.

On-site program monitoring will begin at the start of the program year. MaineHousing will conduct at least one on-site visit of each agency during the year with additional monitoring (either desk reviews or on-site visits) as deemed necessary. Each on-site visit will include an entrance and exit interview. On-site monitoring includes, but is not limited to: review of the previous audit report to identify focus areas for the review; analyzing the data used by each CAA to determine client income eligibility and benefit determination; observation of the applicant intake process; and other monitoring steps to ensure overall program compliance. Additionally, desk reviews may be completed periodically and would include such things as checking agency LIHEAP data residing in MaineHousing's centralized database for anomalies using pre-determined indicators or specific data points (i.e. duplicate addresses, certification outside the required 30 business day period, etc).

The fair hearing process in place at MaineHousing provides an opportunity to conduct additional in-depth client file monitoring because a thorough analysis is completed by the MaineHousing Compliance Officer of each filed complaint to ensure that the CAA followed program rules in determining client eligibility and benefit determination.

The monitoring of energy suppliers is conducted in a number of ways:

- On-site visits to vendors (those deemed high risk as well as a sampling of others);
- Desk reviews of vendors: a random sample of client accounts are reviewed to assess the vendor practices and determine vendor risk rating;
- Review of submitted annual vendor reports using data points to identify anomalies;
- Review of transaction reports (delivery and payment activity) from May 1st forward for the benefit year(s) being returned.

After each conducted monitoring, MaineHousing issues a written report containing all findings to the CAA/vendor. The report will establish a reasonable time period for comment and the required corrective action(s) by the CAA/vendor.

Upon request from the CAA/vendor, MaineHousing will provide technical assistance in all areas needing corrective action.

Depending upon the significance of the issue(s), failure to comply with the required corrective action plans could result in a notice of termination.

Audit Process

10.2. Is your LIHEAP program audited annually under the Single Audit Act and OMB Circular A - 133?

Yes

10.3. Describe any audit findings rising to the level of material weakness or reportable condition cited in the A-133 audits, Grantee monitoring assessments, inspector general reviews, or other government agency reviews of the LIHEAP agency from the most recently audited fiscal year.

No Findings

<table>
<thead>
<tr>
<th>Finding</th>
<th>Type</th>
<th>Brief Summary</th>
<th>Resolved?</th>
<th>Action Taken</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

10.4. Audits of Local Administering Agencies

What types of annual audit requirements do you have in place for local administering agencies/district offices? Select all that apply.

- Local agencies/district offices are required to have an annual audit in compliance with Single Audit Act and OMB Circular A-133
- Local agencies/district offices are required to have an annual audit (other than A-133)
- Local agencies/district offices’ A-133 or other independent audits are reviewed by Grantee as part of compliance process.
- Grantee conducts fiscal and program monitoring of local agencies/district offices
Compliance Monitoring

10.5. Describe the Grantee's strategies for monitoring compliance with the Grantee's and Federal LIHEAP policies and procedures: Select all that apply

Grantee employees:
- Internal program review
- Departmental oversight
- Secondary review of invoices and payments

Other program review mechanisms are in place. Describe:

Local Administering Agencies / District Offices:
- On - site evaluation
- Annual program review
- Monitoring through central database
- Desk reviews
- Client File Testing / Sampling

Other program review mechanisms are in place. Describe:

10.6 Explain, or attach a copy of your local agency monitoring schedule and protocol.

MaineHousing's Program Compliance Officers perform annual site audits of the CAAs. These field audits allow for first-hand observation of program activity. Monitoring tasks include:
- Reviewing procedures and client file documentation
- Confirming and evaluating use of LIHEAP statewide database
- Verifying CAAs are knowledgeable of regulations
- Confirming that quality of work meets minimum program standards

Additionally, each CAA is audited by an independent public accountant who performs single audit test work. MaineHousing reviews each CAA's independent audit, noting any findings and following up on all findings/questioned costs to ensure that they are addressed and corrected in a timely manner.

10.7. Describe how you select local agencies for monitoring reviews.

Site Visits:
Annual on-site program and fiscal monitoring reviews are conducted at all local agencies. Additional reviews may be conducted if major issues were identified during the annual review.

Desk Reviews:
MaineHousing conducts desk reviews throughout the program year to ensure compliance with program requirements. MaineHousing's Compliance Officer conducts a desk audits of the following application files:
- Employee Benefit Disclosure files: whenever a CAA employee applies for fuel assistance the Program Compliance Officer conducts a file review.
- Fair Hearing Requests: applicants submit requests for fair hearings if they believe there was an error made in processing their application or benefit. The Program Compliance Officer will review the file for accuracy and completeness.
- Computer generated reports: MaineHousing generates periodic healthy data queries to identify and resolve potential compliance issues - ex. duplicate social security numbers, Applicant/Landlord same address, and Medical Deduction for analysis. The Program Compliance Office reviews these reports and application files as necessary.

10.8. How often is each local agency monitored?
MaineHousing conducts program and fiscal monitoring of CAAs at least once per year for compliance with Federal and State rules and regulations in a manner consistent with applicable state law and the HEAP Act.

10.9. What is the combined error rate for eligibility determinations? OPTIONAL
Not available.
10.10. What is the combined error rate for benefit determinations? OPTIONAL

1% of the files reviewed had a benefit either overpaid or underpaid.

<table>
<thead>
<tr>
<th>Question</th>
<th>Answer</th>
</tr>
</thead>
<tbody>
<tr>
<td>10.11. How many local agencies are currently on corrective action plans for eligibility and/or benefit determination issues?</td>
<td>0</td>
</tr>
<tr>
<td>10.12. How many local agencies are currently on corrective action plans for financial accounting or administrative issues?</td>
<td>9</td>
</tr>
</tbody>
</table>

If any of the above questions require further explanation or clarification that could not be made in the fields provided, attach a document with said explanation here.
Section 11 - Timely and Meaningful Public Participation, 2605(b)(12), 2605(c)(2)

11.1 How did you obtain input from the public in the development of your LIHEAP plan?
Select all that apply.

- Tribal Council meeting(s)
- Public Hearing(s)
- Draft Plan posted to website and available for comment
- Hard copy of plan is available for public view and comment
- Comments from applicants are recorded
- Request for comments on draft Plan is advertised
- Stakeholder consultation meeting(s)
- Comments are solicited during outreach activities
- Other - Describe:

11.2 What changes did you make to your LIHEAP plan as a result of this participation?

Prior the public hearing process, MaineHousing and its community action agency partners met to review the State Plan. As a result of these meetings, MaineHousing increased the estimated weatherization budget to 15%.

Public Hearings, 2605(a)(2) - For States and the Commonwealth of Puerto Rico Only

11.3 List the date and location(s) that you held public hearing(s) on the proposed use and distribution of your LIHEAP funds?

<table>
<thead>
<tr>
<th>Date</th>
<th>Event Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>07/22/2014</td>
<td>Public Hearing held at MaineHousing 353 Water St., Augusta, ME</td>
</tr>
</tbody>
</table>

11.4. How many parties commented on your plan at the hearing(s)? 3

11.5 Summarize the comments you received at the hearing(s).

Rick McCarthy, Maine Community Action Association (MCAA)
Mr. McCarthy commented on the amount of funding which MaineHousing proposes to set aside for weatherization. MCAA supports the 15% figure contained in the State Plan.

Mr. McCarthy also supported the flexibility in the State Plan which could allow LIHEAP funds to be used for weatherization activities which do not adhere to DOE standards if it was deemed to be in the best interest of the program.

MaineHousing Response
MaineHousing thanks MCAA for their support.

Peter Warner, Main Street Fuel (MSF)
Mr. Warner testified that MSF has concerns with the mandatory 7-cent discount per gallon for all gallons of oil delivered to LIHEAP clients. MSF stated they delivered 51,600 LIHEAP gallons plus an additional 60,400 gallons paid by client funds (all of which were subject to the mandatory 7-cent discount). He stated his concerns about the administrative burden of completing the Annual Consumption Report (especially when they have to make retroactive adjustments for the 7-cent discount).

Mr. Warner also expressed concerns about LIHEAP benefits that cover less than the cost of 100 gallons of oil. For such cases, he recommended revising program guidelines to allow LIHEAP benefits to be used to cover delivery charges.

MaineHousing Response
Representatives of MaineHousing will meet with members of the Maine Energy Marketers Association before December 2014 to discuss opportunities for streamlining reporting and discount pricing options for FFY 2016.

Sue Roche, Immigrant Legal Advocacy Project (ILAP)
Ms. Roche submitted a written comment regarding documentation required for a household member who is not a U.S. citizen. The proposed State Plan listed specific documentation required to verify an applicant's Social Security Number and also added that persons who are not U.S. citizens must provide an unexpired passport with an unexpired U.S. visa accompanied by a 1-94 form documenting the applicant's most recent admittance into the United States, and a document to demonstrate a non-work authorized status. Ms. Roche stated that to comply with section 431 of the Personal Responsibility and Work Opportunity Reconciliation Act of 1996 (PRWORA), commonly known as the welfare reform law, other types of documentation should also be accepted. Ms. Roche also suggested that if MaineHousing uses the Systematic Alien Verification for Entitlements Program (SAVE) to verify status for LIHEAP applicants, the rule should include a provision on SAVE.

**MaineHousing Response**

MaineHousing added language in Section 17.2 to comply with the PRWORA. MaineHousing does not use SAVE to verify status of LIHEAP applicants.

<table>
<thead>
<tr>
<th>11.6 What changes did you make to your LIHEAP plan as a result of the comments received at the public hearing(s)?</th>
</tr>
</thead>
<tbody>
<tr>
<td>MaineHousing added language in Section 17.2 to comply with the PRWORA.</td>
</tr>
</tbody>
</table>

If any of the above questions require further explanation or clarification that could not be made in the fields provided, attach a document with said explanation here.
### Section 12: Fair Hearings, 2605(b)(13) - Assurance 13

| 12.1 How many fair hearings did the grantee have in the prior Federal fiscal year? | 6 |
| 12.2 How many of those fair hearings resulted in the initial decision being reversed? | 1 |
| 12.3 Describe any policy and/or procedural changes made in the last Federal fiscal year as a result of fair hearings? |

Amended the Home Energy Assistance Program Rule and Handbook to clarify residency requirements: "A household is eligible for a benefit if, on the date of application: it is a full time resident of the state and resides in the dwelling full time for at least four (4) of the months during the heating season."

| 12.4 Describe your fair hearing procedures for households whose applications are denied. |

Fair hearings will be conducted by MaineHousing, in accordance with the Maine Administrative Procedures Act, Title 5, Chapter 375, upon request of any applicant in accordance with the Maine State Housing Authority, Home Energy Assistance Program Rule, Chapter 24, as amended.

| 12.5 When and how are applicants informed of these rights? |

Applicants are notified of their fair hearing rights at the time of application and through the benefit determination process. Fair hearing rights information is provided to the applicant on the application form, the benefit notification, and the denial notice.

| 12.6 Describe your fair hearing procedures for households whose applications are not acted on in a timely manner. |

MaineHousing requires each applicant requesting a fair hearing be contacted by telephone and receive a letter. If an application is not acted on in a timely manner, MaineHousing works directly with the CAA to help facilitate/expedite the application process.

| 12.7 When and how are applicants informed of these rights? |

Applicants are notified of their fair hearing rights at the time of application and through the benefit determination process. Fair hearing rights information is provided to the applicant on the application form, the benefit notification, and the denial notice.

If any of the above questions require further explanation or clarification that could not be made in the fields provided, attach a document with said explanation here.
Section 13: Reduction of home energy needs, 2605(b)(16) - Assurance 16

13.1 Describe how you use LIHEAP funds to provide services that encourage and enable households to reduce their home energy needs and thereby the need for energy assistance?

All services provided under Other Benefits must comply with Assurance 16 of the LIHEAP Statute. Other Benefits may only be used to fund activities that encourage and enable eligible households to reduce their home energy needs and thereby the need for energy assistance. Other benefits will be used to pay for the CAAs' costs associated with providing services to the applicants, such as the following:

- Assessment of household's need for energy conservation education.
- Energy conservation education to clients.
- Home energy budget counseling.
- Referrals to other home energy programs or resources that are documented to result in an additional energy benefit to a household.
- Liaison service between client and energy vendor to assist in making payment arrangements with energy vendor.

Salaries and benefit costs for any staff providing services "that encourage and enable households to reduce their home energy needs and thereby the need for energy assistance is allowable. Additionally, direct administrative costs associated with providing these services, including supplies, equipment, postage, utilities, rental office space, and travel costs incurred for official business are also allowable.

Services that are already provided as part of the delivery of other government programs cannot be charged to Other Benefits. Examples:

- Working with an electric utility to forestall a shut-off as part of providing an ECIP benefit cannot be charged to Other Benefits because this activity is already required under ECIP.
- Outreach/Intake services, regardless of where they are provided, or who (which staff member/position) provides them, cannot be charged to Other Benefits. These activities are already required under HEAP F/A, and therefore, do not provide an additional benefit to eligible households.
- Mailed out applications are not allowed to be charged to Other Benefits.
- Client referrals to other programs or resources that are not related to clients’ home energy needs or do not reflect an additional net benefit for the client.

13.2 How do you ensure that you don’t use more than 5% of your LIHEAP funds for these activities?

MaineHousing has established the following requirements to ensure compliance:

- Budget less than 5% of Maine's LIHEAP funds for Assurance 16 activities;
- CAA agreements specify the allocation amount for these activities;
- CAAs are required to submit budgets and work-plans that outline their processes for administering these activities
- CAAs record-keeping must demonstrate a direct link between services provided to clients and costs charged to Other Benefits. Salary costs for providing Other Benefits services must be supported by timesheet documentation and completion of the MaineHousing’s Other Benefits Log.

13.3 Describe the impact of such activities on the number of households served in the previous Federal fiscal year.

The average energy burden (post-LIHEAP) for FFY 2013 and FFY 2014 was 23% and 21%, respectfully. While the 2% year-over-year reduction is insignificant, it is grossly understated given that Maine's 2013/2014 heating season temperatures were 30% colder than the 2012/2013 heating season. That said, Assurance 16 activities significantly contributed to the fact that the average energy burden did not increase despite the exceptionally cold temperatures.

13.4 Describe the level of direct benefits provided to those households in the previous Federal fiscal year.

Not applicable. Maine does not issue direct benefits for activities/initiatives funded by Assurance 16.

13.5 How many households applied for these services? NA

13.6 How many households received these services? 66,263
If any of the above questions require further explanation or clarification that could not be made in the fields provided, attach a document with said explanation here.
Section 14: Leveraging Incentive Program, 2607(A)

14.1 Do you plan to submit an application for the leveraging incentive program?
Yes

14.2 Describe instructions to any third parties and/or local agencies for submitting LIHEAP leveraging resource information and retaining records.

MaineHousing continues to collect leveraging information from CAAs. CAAs are required to maintain and provide the following information:

1. Identify and describe each resource/benefit;
2. Identify the source(s) of each resource; and
3. Describe the integration/coordination of each resource/benefit with the LIHEAP program, consistent with 1 or more of conditions A-H in 45 CFR 96.87(d)(2)(iii).

14.3 For each type of resource and/or benefit to be leveraged in the upcoming year that will meet the requirements of 45 C.F.R. § 96.87(d)(2)(iii), describe the following:

<table>
<thead>
<tr>
<th>Resource</th>
<th>What is the type of resource or benefit?</th>
<th>What is the source(s) of the resource?</th>
<th>How will the resource be integrated and coordinated with LIHEAP?</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>Discounted prices for oil and kerosene</td>
<td>Participating vendors</td>
<td>Participating vendors are contractually obligated to deduct seven cents ($0.07) from vendor's retail cash price for all oil/kerosene deliveries paid with LIHEAP benefits and with client funds.</td>
</tr>
<tr>
<td>2</td>
<td>Weatherization</td>
<td>State funds</td>
<td>Weatherization Supplemental Program funds are administered by the CAAs operating the LIHEAP /Weatherization programs.</td>
</tr>
<tr>
<td>3</td>
<td>Heating Assistance</td>
<td>Local organizations/ partnerships, including United Way, fuel vendors, and churches</td>
<td>CAAs appropriate and distribute these funds to low-income households as supplements and/or alternatives to the LIHEAP program. The type and amount of assistance provided by the resource may be directly affected by the LIHEAP benefit amount received by the households.</td>
</tr>
<tr>
<td>4</td>
<td>Discount rates and debt forgiveness for electricity</td>
<td>Maine’s public utility companies</td>
<td>Coordinated through the utility company and CAA. Outreach and intake are incorporated in the LIHEAP application process.</td>
</tr>
<tr>
<td>5</td>
<td>Winterization assistance</td>
<td>Donations from local church groups and other organizations.</td>
<td>Donated materials or volunteer labor for the installation of winterization measures.</td>
</tr>
<tr>
<td>6</td>
<td>In-kind and other benefits, including blankets, sleepers, snow suits, and sweatshirts, which are intended to improve client comfort and reduce heating costs.</td>
<td>Fund-raising initiatives and drives; examples Project Santa and American Red Cross.</td>
<td>CAAs ensure LIHEAP clients are aware of and have access to these benefits.</td>
</tr>
</tbody>
</table>

If any of the above questions require further explanation or clarification that could not be made in the fields provided, attach a document with said explanation here.
15.1 Describe the training you provide for each of the following groups:

a. Grantee Staff:
   - Formal training on grantee policies and procedures
   - How often?
     - Annually
     - Biannually
     - As needed
   - Other - Describe:
     - Employees are provided with policy manual
     - Other - Describe:

b. Local Agencies:
   - Formal training conference
   - How often?
     - Annually
     - Biannually
     - As needed
   - Other - Describe:
     - On-site training
     - How often?
     - Annually
     - Biannually
     - As needed
   - Other - Describe:
     - Employees are provided with policy manual
     - Other - Describe:

MaineHousing provides training and technical assistance to all CAAs through regular monthly meetings and through monitoring visits. Additionally, MaineHousing will, upon request from the CAA or in response to needs MaineHousing identifies, provide technical assistance.

c. Vendors
   - Formal training conference
   - How often?
     - Annually
     - Biannually
     - As needed
   - Other - Describe:
| Policies communicated through vendor agreements |  
| Policies are outlined in a vendor manual |  
| **Other - Describe:** |  
| MaineHousing provides training and technical assistance to vendors through monitoring visits. Additionally, MaineHousing will, upon request from the vendor or in response to needs MaineHousing identifies, provide technical assistance. |  

15.2 Does your training program address fraud reporting and prevention?

Yes

If any of the above questions require further explanation or clarification that could not be made in the fields provided, attach a document with said explanation here.
Section 16: Performance Goals and Measures, 2605(b) - Required for States Only

16.1 Describe your progress toward meeting the data collection and reporting requirements of the four required LIHEAP performance measures. Include timeframes and plans for meeting these requirements and what you believe will be accomplished in the coming federal fiscal year.

ENERGY BURDEN:
MaineHousing's centralized database and application documents require the following information:

- Main fuel type and vendor account number.
- As part of the application process applicant(s) age 18 or older are required to sign a release permitting the CAA and MaineHousing to provide information to and obtain information from other parties or agencies.
- Electricity account information.

Data Collection - MaineHousing will collect the following data for FFY 2015:

- Home Energy Consumption: Per the vendor agreement, vendors are contractually obligated to submit Annual Consumption Reports to MaineHousing to report deliveries for a household's main fuel, from May 1st through April 30th. The consumption data is entered/imported into MaineHousing's centralized LIHEAP database.
- Household Income is entered into MaineHousing's centralized LIHEAP database.
- LIHEAP benefits are calculated by and stored in Maine's centralized database.

RESTORATION OF HOME ENERGY
MaineHousing's centralized database and Crisis application documents capture the number of households without home energy service (disconnected, out of fuel, inoperable equipment).

PREVENTION OF HOME ENERGY LOSS
MaineHousing's centralized database and Crisis application documents capture the number of households at risk of losing home energy (past due/disconnect notice, nearly out of fuel, at risk equipment).

FFY 2015 REPORTING

- Average pre-LIHEAP energy burden
- Average post-LIHEAP energy burden
- Average energy burden reduction as a result of LIHEAP
- Prevention of loss of home energy service: # households served by Crisis benefits that had > 0 days fuel
- Restoration of home energy service: # households served by Crisis benefits that had "0 days" fuel

If any of the above questions require further explanation or clarification that could not be made in the fields provided, attach a document with said explanation here.
Section 17: Program Integrity, 2605(b)(10)

17.1 Fraud Reporting Mechanisms

a. Describe all mechanisms available to the public for reporting cases of suspected waste, fraud, and abuse. Select all that apply.

- ✓ Online Fraud Reporting
- ✓ Dedicated Fraud Reporting Hotline
- ✓ Report directly to local agency/district office or Grantee office
- ✓ Report to State Inspector General or Attorney General
- ✓ Forms and procedures in place for local agencies/district offices and vendors to report fraud, waste, and abuse
- ✓ Other - Describe:

  MaineHousing has zero tolerance for fraud. MaineHousing's Compliance Program Officer investigates any concerns reported by energy vendors, CAAs, or third-parties.

  Suspected fraud and abuse may be reported to a dedicated email address: LIHEAPcompliance@mainehousing.org

b. Describe strategies in place for advertising the above-referenced resources. Select all that apply

- ✓ Printed outreach materials
- ✓ Addressed on LIHEAP application
- ✓ Website
- ✓ Other - Describe:

  Vendor Reference Guide, which is distributed annually to all participating vendors, includes information about reporting suspected fraud, misuse, and abuse.

17.2. Identification Documentation Requirements

a. Indicate which of the following forms of identification are required or requested to be collected from LIHEAP applicants or their household members.

<table>
<thead>
<tr>
<th>Type of Identification Collected</th>
<th>Collected from Whom?</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Applicant Only</td>
</tr>
<tr>
<td>Social Security Card is photocopied and retained</td>
<td>Required</td>
</tr>
<tr>
<td></td>
<td>Requested</td>
</tr>
<tr>
<td>Social Security Number (Without actual Card)</td>
<td>Required</td>
</tr>
<tr>
<td></td>
<td>Requested</td>
</tr>
<tr>
<td>Government-issued identification card</td>
<td>Required</td>
</tr>
</tbody>
</table>
b. Describe any exceptions to the above policies.

All applicants, except those listed below, are required to provide a Social Security Number:

- If the household includes a child under the age of two who has not received a SSN, the application is processed. However, the applicant must provide the child's SSN for subsequent program year applications.
- If a Household member is not a U.S. citizen, applicant must provide an unexpired foreign passport with a valid unexpired U.S. Visa affixed accompanied by the approved I-94 form documenting the Applicant's most recent admittance into the United States, and a document to demonstrate a non-work authorized status, or other documentation in compliance with the Personal Responsibility and Work Opportunity Reconciliation Act of 1996.

### 17.3 Identification Verification

Describe what methods are used to verify the authenticity of identification documents provided by clients or household members. Select all that apply.

- [ ] Verify SSNs with Social Security Administration
- [ ] Match SSNs with death records from Social Security Administration or state agency
- [ ] Match SSNs with state eligibility/case management system (e.g., SNAP, TANF)
- [ ] Match with state Department of Labor system
- [ ] Match with state and/or federal corrections system
- [ ] Match with state child support system
- [ ] Verification using private software (e.g., The Work Number)
- [ ] In-person certification by staff (for tribal grantees only)
- [ ] Match SSN/Tribal ID number with tribal database or enrollment records (for tribal grantees only)
- [ ] Other - Describe:

### 17.4. Citizenship/Legal Residency Verification

What are your procedures for ensuring that household members are U.S. citizens or aliens who are qualified to receive LIHEAP benefits? Select all that apply.

- [ ] Clients sign an attestation of citizenship or legal residency
- [ ] Client’s submission of Social Security cards is accepted as proof of legal residency
- [ ] Noncitizens must provide documentation of immigration status
- [ ] Citizens must provide a copy of their birth certificate, naturalization papers, or passport
- [ ] Noncitizens are verified through the SAVE system
- [ ] Tribal members are verified through Tribal enrollment records/Tribal ID card
- [ ] Other - Describe:

### 17.5. Income Verification

What methods does your agency utilize to verify household income? Select all that apply.

- [ ] Require documentation of income for all adult household members
  - [ ] Pay stubs
  - [ ] Social Security award letters
  - [ ] Bank statements
  - [ ] Tax statements
  - [ ] Zero-income statements
  - Unemployment Insurance letters
- [ ] Other - Describe:
Computer data matches:
- Income information matched against state computer system (e.g., SNAP, TANF)
- Proof of unemployment benefits verified with state Department of Labor
- Social Security income verified with SSA
- Utilize state directory of new hires

Other - Describe:

### 17.6. Protection of Privacy and Confidentiality

Describe the financial and operating controls in place to protect client information against improper use or disclosure. Select all that apply.

- Policy in place prohibiting release of information without written consent
- Grantee LIHEAP database includes privacy/confidentiality safeguards
- Employee training on confidentiality for:
  - Grantee employees
  - Local agencies/district offices
- Employees must sign confidentiality agreement
  - Grantee employees
  - Local agencies/district offices
- Physical files are stored in a secure location

Other - Describe:

### 17.7. Verifying the Authenticity

What policies are in place for verifying vendor authenticity? Select all that apply.

- All vendors must register with the State/Tribe.
- All vendors must supply a valid SSN or TIN/W-9 form
- Vendors are verified through energy bills provided by the household
- Grantee and/or local agencies/district offices perform physical monitoring of vendors

Other - Describe and note any exceptions to policies above:

 MaineHousing runs a background check for all new vendors to verify there are no civil or federal judgments or bankruptcies.

Contracts are made only with responsible vendors who possess the potential ability to perform successfully under the terms and conditions of a proposed procurement with consideration given to matters such as vendor integrity, record of past performance, financial and technical resources or accessibility to other necessary resources (Home Energy Assistance Program Rule, page 30, section 13). All vendors must supply valid TIN number, or Social Security number, in the contracting process.

### 17.8. Benefits Policy - Gas and Electric Utilities

What policies are in place to protect against fraud when making benefit payments to gas and electric utilities on behalf of clients? Select all that apply.

- Applicants required to submit proof of physical residency
- Applicants must submit current utility bill
- Data exchange with utilities that verifies:
  - Account ownership
  - Consumption
  - Balances
  - Payment history
  - Account is properly credited with benefit

Other - Describe:

- Centralized computer system/database tracks payments to all utilities
- Centralized computer system automatically generates benefit level
- Separation of duties between intake and payment approval
| Payments coordinated among other energy assistance programs to avoid duplication of payments |
| Payments to utilities and invoices from utilities are reviewed for accuracy |
| Computer databases are periodically reviewed to verify accuracy and timeliness of payments made to utilities |
| Direct payment to households are made in limited cases only |
| **✓** Procedures are in place to require prompt refunds from utilities in cases of account closure |
| **✓** Vendor agreements specify requirements selected above, and provide enforcement mechanism |

Other - Describe:

17.9. Benefits Policy - Bulk Fuel Vendors

What procedures are in place for averting fraud and improper payments when dealing with bulk fuel suppliers of heating oil, propane, wood, and other bulk fuel vendors? Select all that apply.

- Vendors are checked against an approved vendors list
- Centralized computer system/database is used to track payments to all vendors
- Clients are relied on for reports of non-delivery or partial delivery
- Two-party checks are issued naming client and vendor
- Direct payment to households are made in limited cases only
- Vendors are only paid once they provide a delivery receipt signed by the client
- Conduct monitoring of bulk fuel vendors
- Bulk fuel vendors are required to submit reports to the Grantee
- Vendor agreements specify requirements selected above, and provide enforcement mechanism

Other - Describe:

Wood vendors are paid after they provide a delivery receipt signed by the client.

17.10. Investigations and Prosecutions

Describe the Grantee’s procedures for investigating and prosecuting reports of fraud, and any sanctions placed on clients/staff/vendors found to have committed fraud. Select all that apply.

- Refer to state Inspector General
- Refer to local prosecutor or state Attorney General
- Refer to US DHHS Inspector General (including referral to OIG hotline)
- Local agencies/district offices or Grantee conduct investigation of fraud complaints from public
- **✓** Grantee attempts collection of improper payments. If so, describe the recoupment process

MaineHousing will investigate all reported Errors and Program Abuse. If there is documented information to indicate Errors and Program Abuse, MaineHousing will notify the Applicant and provide them an opportunity to respond. Based on the response, MaineHousing will determine what, if any, appropriate action should be taken.

Once Errors and Program Abuse is confirmed or if an Applicant fails to respond to inquiries regarding suspected Errors and Program Abuse, an Overpayment will be calculated and communicated to the Applicant. In addition to the Overpayment, the communication will include: 1) the facts surrounding the decision, 2) the reason for the decision, and 3) the manner by which the Applicant can request an appeal. MaineHousing will investigate the previous three (3) Program Years from the Date of Discovery. The Overpayment may include any or all of those three (3) years.

An Applicant may request a Fair Hearing to dispute an Overpayment. The Applicant must submit to MaineHousing a written request for a fair hearing no later than thirty (30) calendar days from the postmark date of the first notification from MaineHousing of suspected Errors and Program Abuse.

MaineHousing will pursue recouping Overpayments by any and all of the following:

- Applicant may pay MaineHousing the full amount of an Overpayment.
- Applicant may enter into a payment arrangement. Minimum monthly payment allowed will be set at $20.00 a month.
- Despite the existence of a repayment agreement, MaineHousing will recoup any current and future Benefits to offset against an Overpayment balance.
- MaineHousing will recoup Benefits on account with the Applicant's Vendor to offset against an Overpayment balance.

When Applicant fails to repay Overpayment, the case may be referred to other internal and external groups for additional action.

MaineHousing may close an Overpayment for any of the following reasons:

- Overpayment has been paid in full.
- The overpayment is determined to be invalid based on a fair hearing decision or a court decision.
- All adult persons(s) responsible for Overpayment are deceased.

Clients found to have committed fraud are banned from LIHEAP assistance. For how long is a household banned?
<table>
<thead>
<tr>
<th>Contracts with local agencies require that employees found to have committed fraud are reprimanded and/or terminated</th>
</tr>
</thead>
<tbody>
<tr>
<td>✔ Vendors found to have committed fraud may no longer participate in LIHEAP</td>
</tr>
<tr>
<td>Other - Describe:</td>
</tr>
</tbody>
</table>

If any of the above questions require further explanation or clarification that could not be made in the fields provided, attach a document with said explanation here.
### Section 18: Certification Regarding Debarment, Suspension, and Other Responsibility Matters

**Certification Regarding Debarment, Suspension, and Other Responsibility Matters--Primary Covered Transactions**

#### Instructions for Certification

1. By signing and submitting this proposal, the prospective primary participant is providing the certification set out below.

2. The inability of a person to provide the certification required below will not necessarily result in denial of participation in this covered transaction. The prospective participant shall submit an explanation of why it cannot provide the certification set out below. The certification or explanation will be considered in connection with the department or agency's determination whether to enter into this transaction. However, failure of the prospective primary participant to furnish a certification or an explanation shall disqualify such person from participation in this transaction.

3. The certification in this clause is a material representation of fact upon which reliance was placed when the department or agency determined to enter into this transaction. If it is later determined that the prospective primary participant knowingly rendered an erroneous certification, in addition to other remedies available to the Federal Government, the department or agency may terminate this transaction for cause or default.

4. The prospective primary participant shall provide immediate written notice to the department or agency to which this proposal is submitted if at any time the prospective primary participant learns that its certification was erroneous when submitted or has become erroneous by reason of changed circumstances.

5. The terms covered transaction, debarred, suspended, ineligible, lower tier covered transaction, participant, person, primary covered transaction, principal, proposal, and voluntarily excluded, as used in this clause, have the meanings set out in the Definitions and Coverage sections of the rules implementing Executive Order 12549. You may contact the department or agency to which this proposal is being submitted for assistance in obtaining a copy of those regulations.

6. The prospective primary participant agrees by submitting this proposal that, should the proposed covered transaction be entered into, it shall not knowingly enter into any lower tier covered transaction with a person who is proposed for debarment under 48 CFR part 9, subpart 9.4, debarred, suspended, declared ineligible, or voluntarily excluded from participation in this covered transaction, unless authorized by the department or agency entering into this transaction.

7. The prospective primary participant further agrees by submitting this proposal that it will include the clause titled "Certification Regarding Debarment, Suspension, Ineligibility and Voluntary Exclusion-Lower Tier Covered Transaction," provided by the department or agency.
agency entering into this covered transaction, without modification, in all lower tier covered transactions and in all solicitations for lower tier covered transactions.

8. A participant in a covered transaction may rely upon a certification of a prospective participant in a lower tier covered transaction that it is not proposed for debarment under 48 CFR part 9, subpart 9.4, debarred, suspended, ineligible, or voluntarily excluded from the covered transaction, unless it knows that the certification is erroneous. A participant may decide the method and frequency by which it determines the eligibility of its principals. Each participant may, but is not required to, check the List of Parties Excluded from Federal Procurement and Nonprocurement Programs.

9. Nothing contained in the foregoing shall be construed to require establishment of a system of records in order to render in good faith the certification required by this clause. The knowledge and information of a participant is not required to exceed that which is normally possessed by a prudent person in the ordinary course of business dealings.

10. Except for transactions authorized under paragraph 6 of these instructions, if a participant in a covered transaction knowingly enters into a lower tier covered transaction with a person who is proposed for debarment under 48 CFR part 9, subpart 9.4, suspended, debarred, ineligible, or voluntarily excluded from participation in this transaction, in addition to other remedies available to the Federal Government, the department or agency may terminate this transaction for cause or default.

Certification Regarding Debarment, Suspension, and Other Responsibility Matters--Primary Covered Transactions

(1) The prospective primary participant certifies to the best of its knowledge and belief, that it and its principals:

(a) Are not presently debarred, suspended, proposed for debarment, declared ineligible, or voluntarily excluded by any Federal department or agency;

(b) Have not within a three-year period preceding this proposal been convicted of or had a civil judgment rendered against them for commission of fraud or a criminal offense in connection with obtaining, attempting to obtain, or performing a public (Federal, State or local) transaction or contract under a public transaction; violation of Federal or State antitrust statutes or commission of embezzlement, theft, forgery, bribery, falsification or destruction of records, making false statements, or receiving stolen property;

(c) Are not presently indicted for or otherwise criminally or civilly charged by a governmental entity (Federal, State or local) with commission of any of the offenses enumerated in paragraph (1)(b) of this certification; and

(d) Have not within a three-year period preceding this application/proposal had one or more public transactions (Federal, State or local) terminated for cause or default.

(2) Where the prospective primary participant is unable to certify to any of the statements in this certification, such prospective participant shall attach an explanation to this proposal.
Certification Regarding Debarment, Suspension, Ineligibility and Voluntary Exclusion--Lower Tier Covered Transactions

Instructions for Certification

1. By signing and submitting this proposal, the prospective lower tier participant is providing the certification set out below.

2. The certification in this clause is a material representation of fact upon which reliance was placed when this transaction was entered into. If it is later determined that the prospective lower tier participant knowingly rendered an erroneous certification, in addition to other remedies available to the Federal Government the department or agency with which this transaction originated may pursue available remedies, including suspension and/or debarment.

3. The prospective lower tier participant shall provide immediate written notice to the person to which this proposal is submitted if at any time the prospective lower tier participant learns that its certification was erroneous when submitted or had become erroneous by reason of changed circumstances.

4. The terms covered transaction, debarred, suspended, ineligible, lower tier covered transaction, participant, person, primary covered transaction, principal, proposal, and voluntarily excluded, as used in this clause, have the meaning set out in the Definitions and Coverage sections of rules implementing Executive Order 12549. You may contact the person to which this proposal is submitted for assistance in obtaining a copy of those regulations.

5. The prospective lower tier participant agrees by submitting this proposal that, should the proposed covered transaction be entered into, it shall not knowingly enter into any lower tier covered transaction with a person who is proposed for debarment under 48 CFR part 9, subpart 9.4, debarred, suspended, declared ineligible, or voluntarily excluded from participation in this covered transaction, unless authorized by the department or agency with which this transaction originated.

6. The prospective lower tier participant further agrees by submitting this proposal that it will include this clause titled "Certification Regarding Debarment, Suspension, Ineligibility and Voluntary Exclusion-Lower Tier Covered Transaction," without modification, in all lower tier covered transactions and in all solicitations for lower tier covered transactions.

7. A participant in a covered transaction may rely upon a certification of a prospective participant in a lower tier covered transaction that it is not proposed for debarment under 48 CFR part 9, subpart 9.4, debarred, suspended, ineligible, or voluntarily excluded from covered transactions, unless it knows that the certification is erroneous. A participant may decide the method and frequency by which it determines the eligibility of its principals. Each participant may, but is not required to, check the List of Parties Excluded from Federal Procurement and Nonprocurement Programs.

8. Nothing contained in the foregoing shall be construed to require establishment of a system of records in order to render in good faith the certification required by this clause. The knowledge and information of a participant is not required to exceed that which is...
normally possessed by a prudent person in the ordinary course of business dealings.

9. Except for transactions authorized under paragraph 5 of these instructions, if a participant in a covered transaction knowingly enters into a lower tier covered transaction with a person who is proposed for debarment under 48 CFR part 9, subpart 9.4, suspended, debarred, ineligible, or voluntarily excluded from participation in this transaction, in addition to other remedies available to the Federal Government, the department or agency with which this transaction originated may pursue available remedies, including suspension and/or debarment.

Certification Regarding Debarment, Suspension, Ineligibility an Voluntary Exclusion--Lower Tier Covered Transactions

(1) The prospective lower tier participant certifies, by submission of this proposal, that neither it nor its principals is presently debarred, suspended, proposed for debarment, declared ineligible, or voluntarily excluded from participation in this transaction by any Federal department or agency.

(2) Where the prospective lower tier participant is unable to certify to any of the statements in this certification, such prospective participant shall attach an explanation to this proposal.

✔ By checking this box, the prospective primary participant is providing the certification set out above.
This certification is required by the regulations implementing the Drug-Free Workplace Act of 1988: 45 CFR Part 76, Subpart, F. Sections 76.630(c) and (d)(2) and 76.645(a)(1) and (b) provide that a Federal agency may designate a central receipt point for STATE-WIDE AND STATE AGENCY-WIDE certifications, and for notification of criminal drug convictions. For the Department of Health and Human Services, the central pint is: Division of Grants Management and Oversight, Office of Management and Acquisition, Department of Health and Human Services, Room 517-D, 200 Independence Avenue, SW Washington, DC 20201.

Certification Regarding Drug-Free Workplace Requirements (Instructions for Certification)

1. By signing and/or submitting this application or grant agreement, the grantee is providing the certification set out below.

2. The certification set out below is a material representation of fact upon which reliance is placed when the agency awards the grant. If it is later determined that the grantee knowingly rendered a false certification, or otherwise violates the requirements of the Drug-Free Workplace Act, the agency, in addition to any other remedies available to the Federal Government, may take action authorized under the Drug-Free Workplace Act.

3. For grantees other than individuals, Alternate I applies.

4. For grantees who are individuals, Alternate II applies.

5. Workplaces under grants, for grantees other than individuals, need not be identified on the certification. If known, they may be identified in the grant application. If the grantee does not identify the workplaces at the time of application, or upon award, if there is no application, the grantee must keep the identity of the workplace(s) on file in its office and make the information available for Federal inspection. Failure to identify all known workplaces constitutes a violation of the grantee's drug-free workplace requirements.

6. Workplace identifications must include the actual address of buildings (or parts of buildings) or other sites where work under the grant takes place. Categorical descriptions may be used (e.g., all vehicles of a mass transit authority or State highway department while in operation, State employees in each local unemployment office, performers in concert halls or radio studios).

7. If the workplace identified to the agency changes during the performance of the grant, the grantee shall inform the agency of the change(s), if it previously identified the workplaces in question (see paragraph five).

8. Definitions of terms in the Nonprocurement Suspension and Debarment common rule and Drug-Free Workplace common rule apply to this certification. Grantees' attention is called, in particular, to the following definitions from these rules:

*Controlled substance* means a controlled substance in Schedules I through V of the...
Controlled Substances Act (21 U.S.C. 812) and as further defined by regulation (21 CFR 1308.11 through 1308.15);

Conviction means a finding of guilt (including a plea of nolo contendere) or imposition of sentence, or both, by any judicial body charged with the responsibility to determine violations of the Federal or State criminal drug statutes;

Criminal drug statute means a Federal or non-Federal criminal statute involving the manufacture, distribution, dispensing, use, or possession of any controlled substance;

Employee means the employee of a grantee directly engaged in the performance of work under a grant, including: (i) All direct charge employees; (ii) All indirect charge employees unless their impact or involvement is insignificant to the performance of the grant; and, (iii) Temporary personnel and consultants who are directly engaged in the performance of work under the grant and who are on the grantee's payroll. This definition does not include workers not on the payroll of the grantee (e.g., volunteers, even if used to meet a matching requirement; consultants or independent contractors not on the grantee’s payroll; or employees of subrecipients or subcontractors in covered workplaces).

Certification Regarding Drug-Free Workplace Requirements

Alternate I. (Grantees Other Than Individuals)
The grantee certifies that it will or will continue to provide a drug-free workplace by:

(a) Publishing a statement notifying employees that the unlawful manufacture, distribution, dispensing, possession, or use of a controlled substance is prohibited in the grantee's workplace and specifying the actions that will be taken against employees for violation of such prohibition;
(b) Establishing an ongoing drug-free awareness program to inform employees about --
(1) The dangers of drug abuse in the workplace;
(2) The grantee's policy of maintaining a drug-free workplace;
(3) Any available drug counseling, rehabilitation, and employee assistance programs; and
(4) The penalties that may be imposed upon employees for drug abuse violations occurring in the workplace;
(c) Making it a requirement that each employee to be engaged in the performance of the grant be given a copy of the statement required by paragraph (a);
(d) Notifying the employee in the statement required by paragraph (a) that, as a condition of employment under the grant, the employee will --
(1) Abide by the terms of the statement; and
(2) Notify the employer in writing of his or her conviction for a violation of a criminal drug statute occurring in the workplace no later than five calendar days after such conviction;
(e) Notifying the agency in writing, within ten calendar days after receiving notice under paragraph (d)(2) from an employee or otherwise receiving actual notice of such conviction. Employers of convicted employees must provide notice, including position title, to every grant officer or other designee on whose grant activity the convicted employee was working, unless the Federal agency has designated a central point for the receipt of such notices. Notice shall include the identification number(s) of each affected grant;
(f) Taking one of the following actions, within 30 calendar days of receiving notice under paragraph (d)(2), with respect to any employee who is so convicted - (1) Taking appropriate
personnel action against such an employee, up to and including termination, consistent with the requirements of the Rehabilitation Act of 1973, as amended; or
(2) Requiring such employee to participate satisfactorily in a drug abuse assistance or rehabilitation program approved for such purposes by a Federal, State, or local health, law enforcement, or other appropriate agency;
(g) Making a good faith effort to continue to maintain a drug-free workplace through implementation of paragraphs (a), (b), (c), (d), (e) and (f).
(B) The grantee may insert in the space provided below the site(s) for the performance of work done in connection with the specific grant:

Place of Performance (Street address, city, county, state, zip code)

<table>
<thead>
<tr>
<th>353 Water Street</th>
</tr>
</thead>
<tbody>
<tr>
<td>Address Line 1</td>
</tr>
<tr>
<td>Address Line 2</td>
</tr>
<tr>
<td>Address Line 3</td>
</tr>
<tr>
<td>Augusta ME 04330</td>
</tr>
</tbody>
</table>

Check if there are workplaces on file that are not identified here.

Alternate II. (Grantees Who Are Individuals)

(a) The grantee certifies that, as a condition of the grant, he or she will not engage in the unlawful manufacture, distribution, dispensing, possession, or use of a controlled substance in conducting any activity with the grant;
(b) If convicted of a criminal drug offense resulting from a violation occurring during the conduct of any grant activity, he or she will report the conviction, in writing, within 10 calendar days of the conviction, to every grant officer or other designee, unless the Federal agency designates a central point for the receipt of such notices. When notice is made to such a central point, it shall include the identification number(s) of each affected grant.

[55 FR 21690, 21702, May 25, 1990]

✔ By checking this box, the prospective primary participant is providing the certification set out above.
The submitter of this application certifies, to the best of his or her knowledge and belief, that:

1. No Federal appropriated funds have been paid or will be paid, by or on behalf of the undersigned, to any person for influencing or attempting to influence an officer or employee of an agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the awarding of any Federal contract, the making of any Federal grant, the making of any Federal loan, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal contract, grant, loan, or cooperative agreement.

2. If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this Federal contract, grant, loan, or cooperative agreement, the undersigned shall complete and submit Standard Form-LLL, "Disclosure Form to Report Lobbying," in accordance with its instructions.

3. The undersigned shall require that the language of this certification be included in the award documents for all subawards at all tiers (including subcontracts, subgrants, and contracts under grants, loans, and cooperative agreements) and that all subrecipients shall certify and disclose accordingly. This certification is a material representation of fact upon which reliance was placed when this transaction was made or entered into. Submission of this certification is a prerequisite for making or entering into this transaction imposed by section 1352, title 31, U.S. Code. Any person who fails to file the required certification shall be subject to a civil penalty of not less than $10,000 and not more than $100,000 for each such failure.

Statement for Loan Guarantees and Loan Insurance

The undersigned states, to the best of his or her knowledge and belief, that:

If any funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this commitment providing for the United States to insure or guarantee a loan, the undersigned shall complete and submit Standard Form-LLL, "Disclosure Form to Report Lobbying," in accordance with its instructions. Submission of this statement is a prerequisite for making or entering into this transaction imposed by section 1352, title 31, U.S. Code. Any person who fails to file the required statement shall be subject to a civil penalty of not less than $10,000 and not more than $100,000 for each such failure.

✔ By checking this box, the prospective primary participant is providing the certification set out above.
(1) use the funds available under this title to--

(A) conduct outreach activities and provide assistance to low income households in meeting their home energy costs, particularly those with the lowest incomes that pay a high proportion of household income for home energy, consistent with paragraph (5);

(B) intervene in energy crisis situations;

(C) provide low-cost residential weatherization and other cost-effective energy-related home repair; and

(D) plan, develop, and administer the State’s program under this title including leveraging programs, and the State agrees not to use such funds for any purposes other than those specified in this title;

(2) make payments under this title only with respect to--

(A) households in which one or more individuals are receiving--

   (i) assistance under the State program funded under part A of title IV of the Social Security Act;

   (ii) supplemental security income payments under title XVI of the Social Security Act;

   (iii) food stamps under the Food Stamp Act of 1977; or

   (iv) payments under section 415, 521, 541, or 542 of title 38, United States Code, or under section 306 of the Veterans' and Survivors' Pension Improvement Act of 1978; or

(B) households with incomes which do not exceed the greater of -

   (i) an amount equal to 150 percent of the poverty level for such State; or

   (ii) an amount equal to 60 percent of the State median income;
(3) conduct outreach activities designed to assure that eligible households, especially households with elderly individuals or disabled individuals, or both, and households with high home energy burdens, are made aware of the assistance available under this title, and any similar energy-related assistance available under subtitle B of title VI (relating to community services block grant program) or under any other provision of law which carries out programs which were administered under the Economic Opportunity Act of 1964 before the date of the enactment of this Act; (4) coordinate its activities under this title with similar and related programs administered by the Federal Government and such State, particularly low-income energy-related programs under subtitle B of title VI (relating to community services block grant program), under the supplemental security income program, under part A of title IV of the Social Security Act, under title XX of the Social Security Act, under the low-income weatherization assistance program under title IV of the Energy Conservation and Production Act, or under any other provision of law which carries out programs which were administered under the Economic Opportunity Act of 1964 before the date of the enactment of this Act; (5) provide, in a timely manner, that the highest level of assistance will be furnished to those households which have the lowest incomes and the highest energy costs or needs in relation to income, taking into account family size, except that the State may not differentiate in implementing this section between the households described in clauses 2(A) and 2(B) of this subsection; (6) to the extent it is necessary to designate local administrative agencies in order to carry out the purposes of this title, to give special consideration, in the designation of such agencies, to any local public or private nonprofit agency which was receiving Federal funds under any low-income energy assistance program or weatherization program under the Economic Opportunity Act of 1964 or any other provision of law on the day before the date of the enactment of this Act, except that - (A) the State shall, before giving such special consideration, determine that the agency involved meets program and fiscal requirements established by the State; and (B) if there is no such agency because of any change in the assistance furnished to programs for economically disadvantaged persons, then the State shall give special consideration in the designation of local administrative agencies to any successor agency which is operated in substantially the same manner as the predecessor agency which did receive funds for the fiscal year preceding the fiscal year for which the determination is made; (7) if the State chooses to pay home energy suppliers directly, establish procedures to --
(A) notify each participating household of the amount of assistance paid on its behalf;

(B) assure that the home energy supplier will charge the eligible household, in the normal billing process, the difference between the actual cost of the home energy and the amount of the payment made by the State under this title;

(C) assure that the home energy supplier will provide assurances that any agreement entered into with a home energy supplier under this paragraph will contain provisions to assure that no household receiving assistance under this title will be treated adversely because of such assistance under applicable provisions of State law or public regulatory requirements; and

(D) ensure that the provision of vendor payments remains at the option of the State in consultation with local grantees and may be contingent on unregulated vendors taking appropriate measures to alleviate the energy burdens of eligible households, including providing for agreements between suppliers and individuals eligible for benefits under this Act that seek to reduce home energy costs, minimize the risks of home energy crisis, and encourage regular payments by individuals receiving financial assistance for home energy costs;

(8) provide assurances that,

(A) the State will not exclude households described in clause (2)(B) of this subsection from receiving home energy assistance benefits under clause (2), and

(B) the State will treat owners and renters equitably under the program assisted under this title;

(9) provide that--

(A) the State may use for planning and administering the use of funds under this title an amount not to exceed 10 percent of the funds payable to such State under this title for a fiscal year; and

(B) the State will pay from non-Federal sources the remaining costs of planning and administering the program assisted under this title and will not use Federal funds for such remaining cost (except for the costs of the activities described in paragraph (16));

(10) provide that such fiscal control and fund accounting procedures will be established as may be necessary to assure the proper disbursal of and accounting for Federal funds paid to the State under this title, including procedures for monitoring the assistance provided under this title, and provide that the State will comply with the provisions of chapter 75 of title 31, United States Code (commonly known as the "Single Audit Act");

(11) permit and cooperate with Federal investigations undertaken in accordance with section 2608;
provide for timely and meaningful public participation in the development of the plan described in subsection (c);

provide an opportunity for a fair administrative hearing to individuals whose claims for assistance under the plan described in subsection (c) are denied or are not acted upon with reasonable promptness; and

cooperate with the Secretary with respect to data collecting and reporting under section 2610.

* beginning in fiscal year 1992, provide, in addition to such services as may be offered by State Departments of Public Welfare at the local level, outreach and intake functions for crisis situations and heating and cooling assistance that is administered by additional State and local governmental entities or community-based organizations (such as community action agencies, area agencies on aging and not-for-profit neighborhood-based organizations), and in States where such organizations do not administer functions as of September 30, 1991, preference in awarding grants or contracts for intake services shall be provided to those agencies that administer the low-income weatherization or energy crisis intervention programs.

* This assurance is applicable only to States, and to territories whose annual regular LIHEAP allotments exceed $200,000. Neither territories with annual allotments of $200,000 or less nor Indian tribes/tribal organizations are subject to Assurance 15.

use up to 5 percent of such funds, at its option, to provide services that encourage and enable households to reduce their home energy needs and thereby the need for energy assistance, including needs assessments, counseling, and assistance with energy vendors, and report to the Secretary concerning the impact of such activities on the number of households served, the level of direct benefits provided to those households, and the number of households that remain unserved.
The following documents must be attached to this application:

- Delegation Letter is required if someone other than the Governor or Chairman Certified this Report.
- Heating component benefit matrix, if applicable
- Cooling component benefit matrix, if applicable
- Minutes, notes, or transcripts of public hearing(s).